UNITED NATIONS

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General Assembly

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A/RES/47/210
24 March 1993

Forty-seventh session
Agenda item 137

RESOLUTION ADOPTED BY THE GENERAL ASSEMBLY

[on the report of the Fifth Committee (A/47/825)]

47/210. Financing of the United Nations Protection Force

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Protection Force 1/ and the related report of the Advisory Committee on Administrative and Budgetary Questions, 2/

Bearing in mind Security Council resolutions 727 (1992) of 8 January 1992 and 740 (1992) of 7 February 1992, in which the Council endorsed the sending of a group of military liaison officers to Yugoslavia to promote maintenance of the cease-fire,

Bearing in mind also Security Council resolution 743 (1992) of 21 February 1992, by which the Council established the United Nations Protection Force for an initial period of twelve months, and Council resolutions 758 (1992) of 8 June 1992, 761 (1992) of 29 June 1992, 762 (1992) of 30 June 1992, 764 (1992) of 13 July 1992, 769 (1992) of 7 August 1992, 776 (1992) of 14 September 1992, 779 (1992) of 6 October 1992, 781 (1992) of 9 October 1992, 786 (1992) of 10 November 1992, 787 (1992) of 16 November 1992 and 795 (1992) of 11 December 1992, by which the Council enlarged the mandate of the Force,

Recalling its resolution 46/233 of 19 March 1992 on the financing of the Force,

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1/ A/47/741.

2/ A/47/778.

Reaffirming that the costs of the Force are expenses of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations,

Recalling its previous decision regarding the fact that, in order to meet the expenditures caused by the Force, a different procedure is required from the one applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards such an operation,

Bearing in mind the special responsibilities of the States permanent members of the Security Council, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963, in the financing of such operations,

Noting with appreciation that voluntary contributions have been made to the Force by certain Governments,

Mindful of the fact that it is essential to provide the Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. Endorses the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions; 2/

2. Urges all Member States to make every possible effort to ensure payment of their assessed contributions to the United Nations Protection Force in full and on time;

3. Decides to appropriate to the Special Account referred to in General Assembly resolution 46/233 an amount of 10 million United States dollars authorized with the concurrence of the Advisory Committee under the terms of General Assembly resolution 46/187 of 20 December 1991, for the period from 12 January to 14 October 1992;

4. Decides also to appropriate to the Special Account an amount of 290,049,500 dollars gross (288,313,900 dollars net), inclusive of the amount of 10 million dollars authorized with the prior concurrence of the Advisory Committee, for the operation of the Force for the period from 15 October 1992 to 20 February 1993, inclusive;

5. Decides further, as an ad hoc arrangement, to apportion the amount of 10 million dollars for the period from 12 January to 14 October 1992 and the amount of 290,049,500 dollars gross (288,313,900 dollars net) for the period from 15 October 1992 to 20 February 1993 among Member States in accordance with the composition of groups set out in paragraphs 3 and 4 of General Assembly resolution 43/232 of 1 March 1989, as adjusted by the Assembly in its resolutions 44/192 B of 21 December 1989, 45/269 of 27 August 1991 and 46/198 A of 20 December 1991, and taking into account the scale of assessments for the years 1992, 1993 and 1994; 3/

6. Decides that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 5 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of 1,735,600 dollars for the period from 15 October 1992 to 20 February 1993 approved for the Force;

7. Authorizes the Secretary-General to enter into commitments for the operation of the Force at a rate not to exceed 47,064,525 dollars gross (46,492,334 dollars net) per month for the period from 21 February to 20 September 1993, should the Security Council decide to continue the Force beyond 20 February 1993, subject to obtaining the prior concurrence of the Advisory Committee for the actual level of commitments to be entered into for the period beyond 20 February 1993, the said amounts to be apportioned among Member States in accordance with the scheme set out in the present resolution;

8. Decides to consider the contributions of Armenia, Azerbaijan, Bosnia and Herzegovina, Croatia, Georgia, Kazakhstan, Kyrgyzstan, the Republic of Moldova, San Marino, Slovenia, Tajikistan, Turkmenistan and Uzbekistan to the Force in accordance with the rates of assessment to be adopted by the General Assembly for these Member States at its forty-seventh session; 4/

9. Invites the new Member States listed in paragraph 8 above to make advance payments against their assessed contributions, to be determined;

10. Invites voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure established by the General Assembly in its resolutions 43/230 of 21 December 1988, 44/192 A of 21 December 1989 and 45/258 of 3 May 1991;

11. Requests the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy;

12. Decides to include in the provisional agenda of its forty-eighth session the item entitled "Financing of the United Nations Protection Force".

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3/ See resolution 46/221 A.

4/ See decision 47/456.

UNITED NATIONS **A**

General Assembly

Distr.
GENERAL

A/RES/47/211
24 March 1993

Forty-seventh session
Agenda item 102

RESOLUTION ADOPTED BY THE GENERAL ASSEMBLY

[on the report of the Fifth Committee (A/47/827)]

47/211. Financial reports and audited financial statements, and reports of the Board of Auditors

The General Assembly,

Having considered the financial reports and audited financial statements for the period ended 31 December 1991 of the United Nations, including the International Trade Centre and the United Nations University, 1/ the United Nations Development Programme, 2/ the United Nations Children's Fund, 3/ the United Nations Relief and Works Agency for Palestine Refugees in the Near East, 4/ the United Nations Institute for Training and Research, 5/ the voluntary funds administered by the United Nations High Commissioner for Refugees, 6/ the Fund of the United Nations Environment Programme, 7/ the

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1/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 5 and corrigendum (A/47/5), vol. I and Corr.1, sects. I and V; vol. II, sects. I and V; and vol. III, sects. I and V.

2/ Ibid., Supplement No. 5A (A/47/5/Add.1), sects. I and V.

3/ Ibid., Supplement No. 5B (A/47/5/Add.2), sects. I and IV.

4/ Ibid., Supplement No. 5C (A/47/5/Add.3), sects. I and V.

5/ Ibid., Supplement No. 5D and corrigendum (A/47/5/Add.4 and Corr.1), sects. I and V.

6/ Ibid., Supplement No. 5E (A/47/5/Add.5), sect. III.

7/ Ibid., Supplement No. 5F (A/47/5/Add.6), sects. I and V.

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United Nations Population Fund, 8/ and the United Nations Habitat and Human Settlements Foundation, 9/ the reports and audit opinions of the Board of Auditors, 10/ the concise summary of principal findings, conclusions and recommendations for remedial action of the Board of Auditors, 11/ and the report of the Advisory Committee on Administrative and Budgetary Questions, 12/

Taking note of the report of the Secretary-General on measures to facilitate reporting by staff members of inappropriate uses of the resources of the Organization, internal controls relating to the payment of allowances and benefits, and efforts to recover outstanding excess income tax reimbursements 13/ and the report of the Secretary-General on the administrative system of the International Trade Centre, 14/ prepared in response to General Assembly resolution 46/183 of 20 December 1991,

Noting the steps taken by executive heads and governing bodies of the United Nations organizations and programmes to give appropriate consideration and attention to the recommendations in earlier audit reports, as commented upon by the Board of Auditors in annexes to its current reports,

Stressing the importance of efficient resource management in all United Nations organizations and programmes,

Concerned about the cases of deficiencies in programme and financial management and inappropriate or fraudulent use of resources reported by the Board of Auditors, and other such alleged cases,

Recognizing that the Board of Auditors conducts its reviews in a comprehensive manner, as stipulated in regulation 12.5 of the Financial Regulations of the United Nations,

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8/ Ibid., Supplement No. 5G (A/47/5/Add.7), sects. I and V.

9/ Ibid., Supplement No. 5H and corrigendum (A/47/5/Add.8 and Corr.1), sects. I and IV.

10/ Ibid., Supplement No. 5 and corrigendum (A/47/5), vol. I and Corr.1, sects. II and III; vol. II, sects. II and III; and vol. III, sects. II and III; ibid., Supplement No. 5A (A/47/5/Add.1), sects. II and III; ibid., Supplement No. 5B (A/47/5/Add.2), sects. II and III; ibid., Supplement No. 5C (A/47/5/Add.3), sects. II and III; ibid., Supplement No. 5D and corrigendum (A/47/5/Add.4 and Corr.1), sects. II and III; ibid., Supplement No. 5E (A/47/5/Add.5), sects. I and II; ibid., Supplement No. 5F (A/47/5/Add.6) sects. II and III; ibid., Supplement No. 5G (A/47/5/Add.7), sects. II and III; and ibid., Supplement No. 5H and corrigendum (A/47/5/Add.8 and Corr.1), sects. II and III.

11/ A/47/315, annex.

12/ A/47/500.

13/ A/47/510.

14/ A/47/460.

1. Accepts the financial reports and audited financial statements and the audit opinions and reports of the Board of Auditors regarding the aforementioned organizations;

2. Also accepts the concise summary of principal findings, conclusions and recommendations for remedial action of the Board of Auditors;

3. Notes with concern that the Board of Auditors issued qualified audit opinions on the financial statements of the United Nations, the United Nations Development Programme and the United Nations Population Fund, and that it also issued a qualified audit opinion on compliance with the financial regulations and legislative authority of the transactions of the United Nations Institute for Training and Research;

4. Approves all the recommendations and conclusions of the Board of Auditors and the comments thereon contained in the report of the Advisory Committee on Administrative and Budgetary Questions; 12/

5. Requests the Secretary-General to submit to the Board of Auditors in a separate document financial reports and financial statements for peace-keeping operations and then to submit the reports and statements together with the recommendations of the Board thereon to the General Assembly, without precluding the presentation of consolidated financial statements of the United Nations;

6. Requests the Board of Auditors to expand its audit coverage of all peace-keeping operations without reducing the coverage of regular budget and extrabudgetary activities, and decides that any additional costs shall be charged to the peace-keeping budgets concerned;

7. Recalls the importance for the Board of Auditors to provide the Secretary-General and the executive heads of United Nations organizations and programmes with an adequate opportunity to comment on its findings, in accordance with the relevant financial regulations and rules, before the Board arrives at its final conclusions and recommendations;

8. Also recalls its resolution 46/183, and in that connection invites the Board of Auditors to continue to include in its reports separate sections that contain a summary of recommendations for corrective action to be taken by the United Nations organizations and programmes concerned, with an indication of relative urgency;

9. Takes note with concern of the findings of the Board of Auditors, and requests the Secretary-General and the executive heads of United Nations organizations and programmes:

(a) To strengthen budgetary control in order to avoid over-expenditure of approved budgets or allotments;

(b) To make purchasing policy on the acquisition of goods and services more cost-effective and transparent, inter alia, by reducing the number of exceptions to competitive bidding and ensuring that the reasons for such exceptions are recorded in writing;

(c) To give priority attention to compliance with the recommendations of the Board of Auditors on the hiring, granting of remuneration and performance evaluation of experts, consultants and personnel engaged on a short-term basis;

(d) To install a more effective system of managing and controlling the granting of allowances and benefits to staff members;

(e) To tighten control over the inventory of non-expendable property in all locations, including peace-keeping operations;

and to report on these matters to the General Assembly at its forty-eighth session;

10. Reaffirms the importance of timetables for compliance with recommendations of the Board of Auditors approved by the General Assembly, and requests the Secretary-General and the executive heads of United Nations organizations and programmes to submit to the General Assembly at its forty-eighth session, through the Advisory Committee at its spring session in 1993 and through the appropriate intergovernmental bodies, an action-oriented report outlining steps to be taken in response to the recommendations of the Board, including timetables for their implementation;

11. Notes with appreciation the action taken by the United Nations Development Programme to develop an internal mechanism to follow up on the recommendations of the Board of Auditors;

12. Requests the Secretary-General and the executive heads of United Nations organizations and programmes to ensure that all existing financial and staff regulations and rules are strictly complied with, including those relating to internal control over expenditure and those which assign staff members personal responsibility and accountability in their performance, and to report to the General Assembly at its forty-ninth session on measures taken to strengthen internal controls in those areas where weaknesses have been identified;

13. Requests the Secretary-General to make proposals to the General Assembly at its forty-seventh session on:

(a) Establishing legal and effective mechanisms to recover misappropriated funds, as recommended by the Advisory Committee on Administrative and Budgetary Questions in paragraph 53 of its report;

(b) Seeking criminal prosecution of those who have committed fraud against the Organization;

14. Encourages the Secretary-General and the executive heads of United Nations organizations and programmes to take urgent steps to strengthen the independence and effectiveness of the internal audit function, to strengthen measures to ensure an adequate response to internal audit findings and to report thereon to the General Assembly;

15. Requests the Board of Auditors to evaluate the extent of compliance with their recommendations, to report thereon to the General Assembly at its forty-ninth session through the Advisory Committee, which shall recommend such measures as it deems appropriate to ensure implementation of those recommendations, and to draw attention to any of those

recommendations that have not yet been implemented;

16. Welcomes the identification by the Board of Auditors of areas of horizontal study across the organizations audited, and endorses the intention of the Board to continue this practice in future audits;

17. Invites the Board of Auditors, in the context of regulation 12.5 of the Financial Regulations of the United Nations, to report at its discretion on the efficient and effective utilization of trust funds under the control of the Secretary-General;

18. Also invites the Board of Auditors, in its concise summary of principal findings, conclusions and recommendations, to report in a consolidated fashion on major deficiencies in programme and financial management and cases of inappropriate or fraudulent use of resources together with the measures taken by United Nations organizations in this regard;

19. Endorses the efforts of the Panel of External Auditors to ensure that common auditing standards for the United Nations system are consistent with those of recognized international auditing bodies;

20. Urges the Secretary-General and the executive heads of United Nations organizations and programmes to accelerate their efforts to develop common accounting standards for the organizations of the United Nations system and to take these standards into account in the preparation of their financial statements for the period ending 31 December 1993;

21. Requests the Secretary-General and the executive heads of United Nations organizations and programmes to ensure that future presentations of liquidity position should be made in the context of common accounting standards;

22. Notes with concern that the opinion of the Board of Auditors on the financial statements of the United Nations is subject to the ultimate resolution of unpaid assessed contributions from Member States; 15/

23. Calls the attention of the Secretary-General to the implications that the findings of the Board of Auditors about the management of the Organization may have for the image of the United Nations.

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15/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 5 and corrigendum (A/47/5), vol. I and Corr.1, para. 369.